ANNUAL ACTION PLAN 2015

Department of Fiscal Policy

Ministry of Finance and Planning

Effective from 01st January to 31st December 2015

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1. About the Department

1.1 Introduction

The main responsibility of the Department of Fiscal Policy is the formulation and implementation of fiscal policy within the broad developmental framework of the government in consultation with relevant institutions, line ministries, other agencies/institutions and private sector to achieve desired economic and social objectives of the country.

The Department is mainly responsible for the taxation policy of the country as well as analyzing the developments in revenue, expenditure and financing activities, and the domestic and global macroeconomic developments in order to facilitate appropriate adjustments in the country's fiscal policy to achieve desired outcomes.

The Department of Fiscal Policy has identified the importance of strengthening its activities further to provide necessary impetus towards undertaking more analyses and research activities in the medium to long run thereby facilitating the General Treasury's transformation to operate in a middle income economy environment.

In line with this, the Department has prepared a New Organization Structure and has identified the cadre requirement to suit for the new structure. Hence, in addition to the present structure and the existing cadre, the proposed organization structure and the new cadre requirement has also been included in this Action Plan with the view of introducing those improvements gradually over the medium term.

1.2 Vision

To ensure the establishment of a sustainable fiscal policy framework.

1.3 Mission

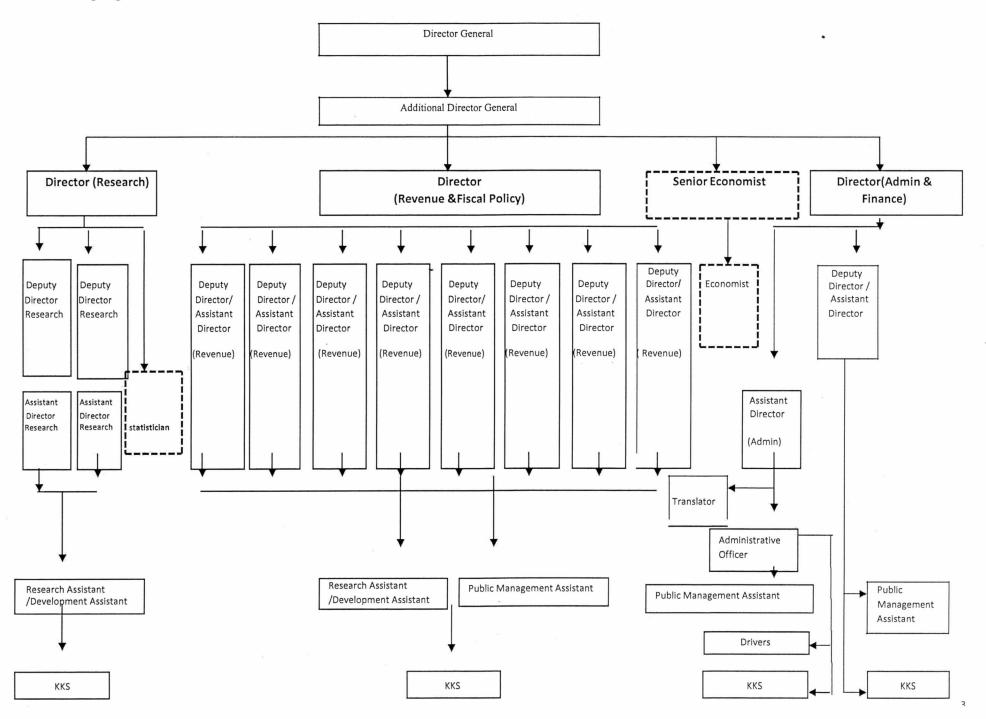
Formulation and implementation of fiscal policy within the broad development framework of the government.

1.4 Functions and Responsibilities of the Department

- Formulation and implementation of Fiscal Policy and Medium Term Fiscal
 Strategy by coordinating public, private and international agencies.
- Formulation of Tax Policy and related statutes other than the Customs Duty and the Special Commodity Levy.
- Management and review of Fiscal Out-turn and Fiscal Performance including Government revenue and receipts while maintaining a proper co-ordination with all departments engaged in revenue collection.
- Handling the work related to the amendments to the legislations as per the policy decisions taken by the government from time to time.
- Implementation of requirements under Fiscal Management (Responsibility) Act, including all Reporting.
- Undertaking analyses/research on various fiscal and macroeconomic matters

2. Administration and Financial Responsibilities of the Department

2.1 Existing Organization Structure



2.2 Proposed Organization Structur€: 2014 - 2016

Fiscal Monitoring & Analysis Division

Division Chief- 01

Public Finance Specialists- 02 Middle Management - 02

Young Professional - 01

Key Responsibility and Inputs:

- Monitoring the developments in fiscal sector.
- Writing various analyses on fiscal operations to facilitate effective fiscal management
- Monitoring the developments in cash flow operations
- Coordinating FMRA related responsibilities
- Liaising with national & institutions/organizations.
- Undertaking research.

Tax Advisor

Providing advice to the FPD/MOFP on tax policy formulation and implementation

Director General

Sectoral Directors – 02 (Addl. DG Level)

Revenue Monitoring and Forecasting Division

Division Chief - 01

Economist-01

Middle Management - 02

Young Professional - 01

Key Responsibility and Inputs:

- Monitoring government revenue trends
- Developing and maintaining a Revenue Forecasting Model (RFM) for the FPD
- Reviewing revenue policy and preparing reports
- Undertaking research.

Macro Fiscal Analysis Division Tax Policy Review and Division

Division Chief - 01

Macro Economist - 01

Econometrician - 01

Statistician - 01

Middle Management - 02

Young Professional - 01

Key Responsibility and Inputs:

- Engaging in macro-fiscal modeling and forecasting for fiscal policy formulation and budget preparation
- Updating the medium term macro-fiscal framework
- Assessing fiscal and debt sustainability
- Analyzing domestic and external vulnerabilities.
- Undertaking research

Tax Policy Review and Administration Division

Division Chief - 01

Tax Policy Analysts - 02

Economist - 01

Middle Management - 01

Young Professional - 01

Key Responsibility and Inputs:

- Engaging in tax policy analysis and review
- Monitoring the impact of tax policy
- Monitoring and developing tax administration in revenue agencies
- Analyzing specific issues, such as transfer pricing etc. related to taxation
- Undertaking research

2.3 Approved and Existing Cadre

Designation	Approved Cadre ^(a)	Existing Cadre
	Caure	Caure
Director General	<u> </u>	<u> </u>
Additional Director General	1	1
Director (SLAS)	1	_
Director (SLPS)	1	1
Senior Economist	1	_
Dy. Director /Asst. Director (SLAS)	9	07(a, b)
Dy. Director /Asst. Director (SLPS)	4	4
Dy. Director /Asst. Director (SLAcS)	1	-
Economist	1	-
Statistician	1	_
Administrative Officer (PMAS- Supra)	1	1
Translator (Eng/Sin)	1	_
Translator (Eng/Tam)	1	1
Development Assistant	6	3
Research Assistant	6	3
Management Assistants (PMAS)	13	12
Drivers	6	4
KKS	9	8
Total	65	46

⁽a) One officer is out of the country for higher education and one officer release for local higher education
(b) Two officers from the Department of Inland Revenue

2.5 Financial Resources Allocated for Implementation of the Annual Action Plan 2016 and Medium Term Budget as per the Budget Estimates 2015

		open server and a			Rs '000
Description	2014 Revised	2015	2016	2017	2015 - 2017
Description	Budget	Estimate	Projectio	ns	Total
Recurrent Expenditure	74,680	75,880	80,050	84,500	240,430
Personal Emoluments	24,000	25,400	26,350	27,350	79,100
Salaries and Wages	16,200	17,000	17,850	18,750	53,600
Overtime and Holiday Payments	. 600	600	600	600	1,800
Other Allowances	7,200	7,800	7,900	8,000	23,700
Travelling Expenses	3,900	2,100	2,350	2,600	7,050
Domestic	100	100	150	200	450
Foreign	3,800	2,000	2,200	2,400	6,600
Supplies	2,480	2,580	2,900	3,250	8,730
Stationery and Office Requisites	1,200	1,300	1,400	1,500	4,200
Fuel	1,200	1,200	1,400	1,600	4,200
Diets and Uniforms	80	80	100	150	330
Maintenance Expenditure	2,300	3,000	3,300	3,600	9,900
Vehicles	1,200	1,500	1,600	1,700	4,800
Plant and Machinery	600	800	900	1,000	2,700
Buildings and Structures	500	700	800	900	2,400
Services	41,500	42,300	44,600	47,100	134,000
Transport	. 500	1,000	1,100	1,200	3,300
Postal and Communication	1,000	1,300	1,500	1,800	4,600
Other	40,000	40,000	42,000	44,100	126,100
Transfers	500	500	550	600	1,650
Property Loan Interest to Public Servants	500	500	550	600	1,650

Medium Term Budget Estimate: 2015 - 2017 Contd...

		2015	2016	2017	Rs '000 2015 - 2017
Description	2014 Revised Budget	Estimate	Projections	2017	Total
Capital Expenditure	1,120	2,500	2,700	3,500	8,700
Rehabilitation and Improvement of Capital Assets					
Buildings and Structures					
Plant, Machinery and Equipment					
Acquisition of Capital Assets	720	2,000	1,700	2,000	5,700
Furniture and Office Equipment	720	2,000	1,700	2,000	5,700
Plant, Machinery and Equipment				,	
Capacity Building	400	400	500	600	1,500
Staff Training	400	400	500	600	1,500
Total Expenditure	75,800	78,380	82,750	88,000	249,130
Total Financing	75,800	78,380	82,750	88,000	249,130
Domestic	75,800	78,380	82,750	88,000	249,130

03. Department of Fiscal Policy - Activity Plan - 2015

No	Function and Key Activities	Responsibl e Officer	Target Date						Year	2015						Qutput / Outcome	
				January	Februar y	March	April	Мау	June	July	E & S .	d r	October	Novemb			Decem
Func	tion 01																(6)
	Formulation and Implementation of Fiscal Policy of the government	DG/ADG/D D/ADs															
	Key Activities																
i	Reviewing macroeconomic conditions of the country	DG/ADG/D D/ADs	Throughout the Year	C											\Rightarrow		
ii	Co-operating with the relevant agencies which have an impact on economic policy direction	DG/ADG/D D/ADs	Throughout the Year	C											⇒		
iii	Taking measures to adjust the situations where a reaction is needed	DG/ADG/D D/ADs	Throughout the Year	C											\Rightarrow		
Fund	etion 02												72				
	Review the present fiscal policy stance and propose appropriate adjustments	DG/ADG/D D/ADs	Throughout the Year	•											\Rightarrow		
Fund	ction 03												-	_	-		
	Preparation of Revenue Estimates - 2015	DG/ADG															
	Key Activities		th										-		-		
i	Call estimates for each Revenue Agencies	DG/ADG	4 th Week of July 4 th Week of				(⇒				_			
ii	Evaluation of the Revenue Estimates	DG/ADG/D D/ADs	4" Week of August								\Rightarrow				-	Final Estimates.	
iii	Finalization of Estimates	DG/ADG	4 th Week of Sept									\Rightarrow				Final Estimates.	

No	Function and Key Activities	Responsibl e Officer	Target Date						Year 2	2015						Output / Outcome
				January	February	March	April	Мау	June	July	August	Septem ber	October	Novemb er	Decemb	•
Fund	ction 04															
	Fiscal Policy Review (Conducting meetings with relevant agencies)	DG/ADG/D D/Ads	Throughout the year												\Rightarrow	At least one meeting is conducted per quarter.
Fun	ction 05															
	Monitoring revenue performance of 2014	DG/ADG/D D/ADs														,
	Key Activities															
i	Monitoring performance of revenue estimates of 2014	ADG/DD/A Ds	Throughout the Year												>	Achieved the targeted revenue.
ii	Monitoring progress of policy and administrative changes introduced in 2014 budget	ADG/DD/A	Throughout the year												⇒	Budget proposals are implemented as planned.
iii	Revision of tax policies as required	DG/TA/AD G	Throughout the year												⇒	Relevant Acts / Gazettes are Issued.
Fun	ction 06														_	
	Submission of Budget speech 2015 to the Parliament	DG/ADG/D D/ADs														
	Key Activities							-						_		
i	Moulding necessary & requisite policy directions into the budgetary framework	DG/TA/AD G	Throughout the year												>	Necessary changes are identified
ii	Request for budget proposals from general public, private sector and government agencies	DG/ADG	4 th Week of September										>			Budget proposals are received.
iii	Analyze Revenue proposals of the budget	DG/TA/AD G/DD/ADs	4 ^{tr} Week of October		14									>		Summary of the proposals.

No	Function and Key Activities	Responsibl e Officer	Target Date					,	Year 2	2015						Output / Outcome
				January	February	March	April	Мау	June	July	August	Septemb er	October	Novembe r	Decembe r	
iv	Prepare and publish Gazette Notifications relating to the revenue proposals	ADG/DD/A Ds	,		20										\Rightarrow	Gazettes are Issued on time.
Fund	ction 07	5														
	Implementation of Revenue proposals of the Budget - 2014	DG/TA/AD G/DD/ADs														
	Key Activities															
i	Make Amendments to the relavent Acts	DG/TA/AD G				\Rightarrow										Draft Bills with amendments.
ii	Preparation of Draft Bills	DG/TA/AD G	2 nd week of March			⇒										Final Draft Bills are prepared.
iii	Obtain the certification from the Legal Draftsman and Attorney General	DG/TA/AD G	3 rd week of March	1		⇒										Certification from the AG is obtained.
iv	Obtain the Cabinet Approval	ADG/DD/A Ds	4 th week of March			>										Cabinet approval is received.
v	Publishing the Bill ADG/DD/A ds March		March			\Rightarrow										Bills are published.
vi	Submission to the Parliament for approval	ADG/DD/ ADs	March			⇒	-									All the Bills are approved by the Parliament.

No	Function and Key Activities	Responsibl e Officer	Target Date					,	Year 2	2015						Output / Outcome	
					February	March	April	May	June	July	August	Septemb er	October	Novemb			Decemb
Fun	ction 08																
	Grant various tax concessions/exemptions in terms of the applicable laws, make necessary revisions and attend other representations made by public, government organizations & international organizations on tax matters	DG/TA/AD G/DD/ADs	Throughout the year												⇒	- Grant the concessic deferment or the revis - Reply to the consen parties.	sions
	VAT deferment facility for Tsunami reconstruction & rehabilitation activities ADs Throughout the year					⇒	Facility is granted.										
Fun	ction 09					See Chairman and Albanian secure to the second			S.S. (APPACAGE)				Application or a more services		Moderate Control of Co	The second secon	
	Administrative/Financial matters of the Department	DG/ADG/D D/AD(A) / AD(F)	Throughout the year						Syphetigating	The second secon			700		\	Facilitate the activities carried out by the Department through efficient HRM.	8

No Function and Key Activities	Responsibl e Officer	Target Date				,	Year 2	2015						Output / Outcome
			February	March	April	Мау	June	July	August	Septemb	October	Novembe		Dесеmbe
 Function 10														
Publish reports accoding to the Fiscal Management (Responsibility) Act	DG/ADG/D D/ADs													de vision etconomismo della
1. Annual Report - 2014	DG/ADG/D D/ADs	4 th week of May	•			=>								Submission of Report on time
2. Mid year Fiscal Position Report - 2015	DG/ADG/D D/ADs	4 th week of June								31 =				- do -
3. Fiscal Management Report - 2015	DG/ADG/D D/ADs	Budget Date												- do -
4. Budget Speech - 2015	DG/TA/AD G/DD/ADs	Budget Date										-	>	- do -
Function 11		Control of a contr												
Research activities & macroeconomic forecasting	DG/ADG/D D/ADs	Throughout the year					•						<u></u>	Information for decision making is provided as and when necessary.
Function 12			PD Water International Constitution (International Constitution (Internationa Constitu			* in the second								
Preparation and management of a data base	ADG/DD/A Ds	Throughout the year												Updated data base is maintained.
Function 13			1144											
Activities related to international organizations	DG/ADG/D D/ADs	Throughout the year											¬ >	A good relationship is maintained.

4. Annual Procurement Plan - 2015

ANNUALPROCUMENTPLAN -: DEPARTMENTOF FISCALPOLICY

Department	Types of Procurements	Estimated Cost	Source of	Procurement	Level of	Priority Status	Current	Scheduled	Scheduled	Remark
Line Agency/	(Goods , Works,	(Rs.)	Financing/ Name	Method	Authority	U= Urgent	Status	Date of	Date of	
Ministry	Equipments & services	200 0 2.	of the Donor		CAPC, MPC,	P= Priority	of Procurement	Commencement	Completion	
					DPC,PPC	N= Normal	Preparedness		*************************************	*************
			-7				Activities			
Department	Works									
of Fiscal	Building & Structures		Domestic Funds	Shopping	DPC	N	-	01.01.2015	30.04.2015	
Policy	Ÿ.									
	Goods									
	Stationary & office Requisites	1,300,000.00	Domestic Funds	Shopping	DPC	N	-	01.01.2015	30.11.2015	
	Diets and Uniforms, Other	80,000.00	Do	Shopping	DPC	N	-	01.01.2015	30.11.2015	
	Annual Report & budget Printing	40,000,000.00	Do	Shopping	DPC	N	-	01.04.2015	30.11.2015	
	Furniture & Office Equipments	2,000,000.00	Do	Shopping	DPC	N	-	01.09.2015	30.11.2015	
	Related services									
	Cleaning Service	700,000.00	Do	Shopping	DPC	N	-	01.05.2015	31.07.2015	
	Consultant services			•						

$05.\ Imprest\ Requirement\ Plan-2015$

$Monthly\ Imprest\ Requirement\ as\ per\ the\ Approved\ Expenditure\ Plan-2015$

Expenditure Items						Amo	unt (Rs.	Mn)					
Expenditure items	Jan	Feb	Mar	Apr	May	June	July	Aug	Sept	Oct	Nov	Dec	Total
Salaries & Wages	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	1,900	22,800
Overtime & Holiday Payments	40	40	40	60	60	50	40	40	40	50	60	50	600
Other Recruitment Expenditure	1,187	1,962	962	1,887	1,017	20,867	1,067	1,017	1,017	1,167	1,167	17,167	50,480
Total Recurrent Expenditure	3,127	3,902	2,902	3,847	2,977	22,847	3,007	2,957	2,957	3,117	3,127	19,117	73,880
Reimbursable Foreign Grants													
Other Capital Expenditure	42	42	1,542	42	542	42	30	42	42	42	42	42	2,500
Loans & Advances to Public	235	185	185	300	190	185	200	285	185	190	185	190	2,500
Deposit Account													
Other													
Total	3,403	4,128	4,628	4,188	3,708	2,657	23,073	3,333	3,183	3,188	3,343	19,348	78,880

Internal Audit Plan - 2015

Department of Fiscal Policy

No	Name of	theDepartmen t	Institutional Activi	ties accord	ing to action plan/estimate			Internal Audit Pla	n				
-	a			(2) Annual Financial Provision Rs.Mn	(3) Planed Activities unde r each area	(4) Identified Auditable areas	5)Evaluated Risk	(6) Planed Internal Audit Activities and objectives of audit		Timeframe	Audit	Operation	(8) Required Resources
	Departme ntof	FiscalPolic y	χ				(5)		Q1	Q2	Q3	Q4	
1			Formulation and Implementation of Fiscal Policy of the government	53.58	i.Reviewing macroeconomic conditions of the country ii.Co-operating with the relevant agencies which have an impact on economic policy direction	i. Measures taken to strengthen the fiscal consolidation and rationalizing tax system and action taken to monitor the revenue targets	4	i.Evaluate the actions taken to achieve the objectives & review the progress	√	∨	V	√	One Staff Officer, a Development Assistant, a Management Assistant and Allocated Resources
2			Review the present fiscal policy stance and propose		iii.Taking measures to adjust the situations								One Staff Officer, a Development

No	Name of	theDepartmen t	Institutional Activi	ties accordi	ing to action plan/estimate	Internal Audit Plan							
	ne	Ŀ.		(2) Annual Financial Provision Rs.Mn	(3) Planed Activities under each area	(4) Identified Auditable areas	(5)Evaluated Risk	(6) Planed Internal Audit Activities and objectives of audit	Timeframe Audi t		Timeframe Audi t Operation		(8) Required Resources
	Departme	FiscalPolic y	appropriate adjustments		where a reaction is needed		5)		Q1	Q2	Q3	Q4	Assistant, a Management Assistant And Allocated Resources One Staff
3			Preparation of Revenue Estimates - 2015		i.Call estimates for each Revenue Agencies ii.Evaluation of the Revenue Estimates iii.Finalization of Estimates	i.Procedure of the collecting estimates	4	i.Review the progress & efficiency				√	Officer, a Development Assistant, a Management Assistant and Allocated Resources
4			Monitoring revenue performance of 2014		i.Monitoring performance of revenue estimates of 2014 ii.Monitoring progress of policy and administrative changes	i.Departmental procedures to submit real data in correct time	3	i.Evaluate the efficiency of providing real data	٧	٧	٧	٧	

o Dr

No	Name of	theDepartmen t	Institutional Activ	ities accord	ing to action plan/estimate	Internal Audit Plan							
	tme	olic		(2) Annual Financial Provision Rs.Mn	(3) Planed Activities under each area	(4) Identified Auditable areas	(5)Evaluated Risk	(6) Planed Internal Audit Activities and objectives of audit		Timeframe	Audi	Operation	(8) Required Resources
	Departme ntof	FiscalPolic y					5		Q1	Q2	33	Q 4	
6			Grant tax concessions/ exemptions		i.Grant various tax concessions/ exemptions in terms of the applicable laws, make necessary revisions and attend other representations made by public, government orgarnizations, and international orgarnizations on tax matters. ii.VAT deferment facility for Tsunami reconstruction & rehabilitation activities	The concessions/exem ptions granted and the procedure	4	i.Review the performance and efficiency ii.Check the compliance with rules and regulation	V	V	V	V	do
7			Administrative /Financial matters of the Department		i.Procurement ii.InventoryMgt iii.Imprest Management	i.Related files, ledgers, cash book, Accounts and other Reports		i.Preparation of Internal Audit Quarter Reports to ensure continues functioning according to the Institutional and	٧	٧	٧	V	

No No	Name of	theDepartmen t	Institutional Activi	ties accord	ing to action plan/estimate	Internal Audit Plan							
	a a	u		(2) Annual Financial Provision Rs.Mn	(3) Planed Activities under each area	(4) Identified Auditable areas	(5)Evaluated Risk	(6) Planed Internal Audit Activities and objectives of audit		Timeframe	Audi t	Operation	(8) Required Resources
	Departme ntof	FiscalPolic y					(5)	financial regulations	Q1	Q2	Q3	Q4	
8			Publish reports according to the Fiscal Management (Responsibility) Act		i.Annual Report – 2013 ii.Mid Year Fiscal Position Report – 2014 iii.Fiscal Management Report -2015 iv.Budget Speech -2015	i.Procedure adopted to prepare relevant reports	3	i.Effectiveness of procedures adopted to achieve targets.			V	√	
9			Research activities & macroeconomic forecasting	-	Provide information for decision making as and when necessary	Reports of research & forecasting	2	Review the Reports	٧	٧	>	٧	,
10			Preparation and management of a Data base		Maintain an Updated data base	Database Mgt	2	Check whether the Database is updated	٧	~	٧	٧	
11			Activities related to international		Maintain a good	Actions taken	3	Review the actions	٧	٧	٧	٧	

OZ	ame	theDepartmen t	Institutional Activi	ties accordi	ing to action plan/estimate	Internal Audit Plan								
2	Department of	Fiscal Policy		(2) Annual Financial Provision Rs.Mn		(4) Identified Auditable areas	(5) Evaluated Risk	(6) Planed Internal Audit Activities and objectives of audit	Q1 (7)	Q3 Audit				
			organizations		relationship									